Past studies have reported serious levels of food insecurity and under-nutrition existing in the eastern belt of India. This study specifically examined the food consumption pattern, levels of nutrition intake and nutrient intake gap of sample households in 12 villages of Eastern India based on data collected during the agricultural year 2011–12. The results point to serious levels of nutrient intake deficit in the sample villages, though with notable disparities in its level of incidence. Major socio-economic and demographic variables that determine the calorie deficit status of the households were identified, the knowledge of which is important while planning interventions.

Keywords: Household food security, food policy, calorie intake, under-nutrition.

Two integral objectives of India’s agricultural policy after the inception of planned development (from 1950) have been to raise food production to sustainable levels and to improve food availability to the masses. The green revolution technologies have succeeded in raising food production within a short span of two decades to appreciable levels and the subsequent initiatives have ensured a steady growth in food production matching with the increase in population. Demonstrably, the total food grain production in the country increased nearly five times to reach 252.7 million tonnes, in 2014–15, from a level of 50.8 million tonnes in 1950 (ref. 1). Consistent with the larger goal of ensuring food security at micro level, the government intervention in food grain marketing was initiated in the mid-sixties. However, in spite of administering a number of measures such as subsidized distribution of food grains, open market operations, mid-day meal scheme, food for work programme, etc. over the past six decades, the goal of ensuring food availability to millions of poor people across the country at affordable prices has remained more or less elusive. The limited access of affordable food for a large majority of people has put India in the league of countries with the worst levels of food insecurity in the world. Evidently, India ranks 97 among 118 countries covered in the Global Hunger Index 2016, with the food security status designated as ‘serious’2. The Rapid Survey on Children (RSoC), 2013–14 (ref. 3) estimated that nearly 38.7% of children under five in India are stunted, 15.1% are wasted and 29.4% underweight. Similarly, 44.7% of adolescent girls (15–18 years) in the country are found to be ‘thin’ (with body mass index less than 18.5 kg/m²)3.

The situation is more alarming in many under developed states of India, particularly concentrated in the eastern region like Bihar, Odisha, Jharkhand and Chhattisgarh. The RSoC data reveals that nearly 40–50% of children under 5 years of age in the above states are stunted and 15–18% wasted. Adolescent girls who are found to be ‘thin’ in these states ranged between 40% and 50%. Gulati et al.4 classified the various Indian states based on two indices of malnutrition namely, Normalized Adult Malnutrition Index (NAMI) and Normalized Child Malnutrition Index (NCMI) and found that all the eastern states fell in the top two categories of malnutrition, with Bihar faring the worst among them. A similar study conducted by M. S. Swaminathan Research Foundation5 that classified various Indian states based on a composite index of food insecurity also came out with comparable findings. Such prevalence of food insecurity and malnutrition in eastern India is a stark reminder that various government sponsored measures to alleviate food shortage in the poverty ridden pockets have actually not reached the targeted population. Till recently, the Public Distribution System (PDS) has been faring the worst in Bihar, Odisha and Jharkhand with reportedly high prevalence of targeting errors and unauthorized diversion of PDS food grains, though the initiatives after 2010 have raised hope in reviving them6,7. Given the above scenario, this study attempts to comprehensively assess the level of food and nutrition insecurity existing in three eastern states of India namely, Bihar, Jharkhand and Odisha with the help of household-level primary surveys conducted in select villages. The paper is organized in four sections. The section after introduction deals with data and methodology used for the study. The main findings and corresponding discussion are presented next, followed by conclusions and policy implications.

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Materials and methods

Study area and sampling framework

The study was carried out in 12 villages spread across three states in eastern India (Arap and Bhagakole villages of Patna district and Susari and Inai villages of Darbhanga district of Bihar state; Dubaliya and Hesapiri villages of Ranchi district and Dumariya and Durgapur villages of Dumka district of Jharkhand state; and Sogar and Chandrasekhapur (CSpur) villages of Dhenkanal district and Ainlatunga and Bilaikani villages of Bolangir district of Odisha state). The geographical locations of the selected villages are illustrated in Figure 1 and their socio-economic and demographic characteristics are abstracted in Appendix 1 (online). Data used was collected through primary surveys conducted under the Village Level Studies (VLS) (The VLS are longitudinal surveys initiated by the ICRISAT in 1975 in 10 Indian villages which continued till 1985. The surveys were re-opened in 2002 in the initial six villages, and later widened to 12 villages in the eastern India with funding from Bill and Melinda Gates Foundation. The VLS data however cannot be treated as representative due to the relatively small sampling coverage.). From each village, 40 households were selected (480 households from 12 villages) and monitored on a sustained basis. The selected households were categorized into various farm-size classes based on the size of land they possessed. First, all selected households within a village, possessing land area less than or equal to 0.5 acres were classified as ‘marginal’ households. The remaining households were categorized into tertile groups, each containing a third of the sample. The bottom, middle and top tertile groups were referred to respectively as ‘small’, ‘medium’ and ‘large’ households.

The study specifically examines the food consumption pattern, levels of nutrient intake and nutrition gaps of households in the selected villages pertaining to the agricultural year 2011–12 (July 2011 to June 2012). The consumption data in terms of quantity of food items consumed by respondent households was recorded based on 30-day recall period. The recall was administered at monthly intervals to the heads of the households, who responded to the questions in consultation with female members of the family, as long as they resided in the village. The investigators resided in the villages during data collection and sensitized the respondents to keep a regular record of their day-to-day consumption, thereby minimizing possible sampling bias. See Appendix 2 (online) for the detailed questionnaire used for data collection.

Analytical framework

The food consumption data mentioned above was used to estimate the calorie and nutrient intake at household level. The nutrient chart provided by the National Sample
Survey Organization, Government of India as well as the detailed chart on nutritive value of Indian foods available in ref. 10 were used for converting the quantity consumption of each food item to its equivalent calorie and other nutrients (protein, fat, iron, zinc, $\beta$-carotene, thiamine, riboflavin, niacin, folic acid and vitamin C). Each household was subsequently assessed for its ‘nutrient gap’ status which can be defined as the degree to which the average nutrient consumption of the household negatively deviates from the dietary intake norm computed based on Recommended Dietary Allowances (RDA). This was done by comparing the household average of the actual nutrient intake of its members with respect to the RDA for individuals belonging to different age group, sex and activity levels (Appendix 3 online). The approach was similar to that followed by recent studies like Vishwanathan and Meenakshi, Chand and Jumrani. Further, the share of sample population in each village with under-intake of calorie as well as dietary nutrients was estimated. The villages were further categorized into four groups based on the severity of intake gap of each nutrient. The categories of under-nutrition defined were: ‘extreme’, if 75% and above of population in the village is deficient in recommended intake of a particular nutrient; ‘high’ if the share is 50% to 75%; ‘moderate’ if the share is 25% to 50%; and ‘low’ if less than 25% of the population shows deficit in nutrient intake.

A probit regression model was fitted to ascertain the major determinants that influence the calorie intake pattern of households. The model was specified as

$$P_i = \alpha + \beta Z_i + \gamma E_i + \delta O_i + \theta S,$$  \hspace{1cm} (1)

where $P_i$ is the binary dependent variable that equals 1 if the household in question is showing deficit in calorie intake and 0 if not. Among the set of explanatory variables, $Z_i$ represents a vector containing variables on sociological and demographic characteristics of the household such as age, sex and education of the family head, household size, as well as caste affiliation of the household. $E_i$ is a vector that represents the economic status and access of the household and includes variables such as per capita expenditure of the household, the share of PDS in total cereal consumption, a dummy on access to institutional credit, and another dummy that defines whether any of the household members is holding a salaried job or not. The ownership of the household of productive assets such as land and livestock was represented by the vector $O_i$. The variable $S$ represents Simpson Index of Diversity (SID) that measures the diversity of consumption of the household in terms of various food items. It was estimated with the formula

$$\text{SID} = 1 - \sum_{i=1}^{n} P_i^2,$$

where $P_i$ is the proportion of $i$th food item in total monthly consumption of all food by the members of the household. The monthly estimates were subsequently averaged to get the final estimate for the year under consideration. The index ranges between 0 and 1, where its value moves towards 0 in case of absolute dependence on a specific food item only. A detailed account of the dietary diversity estimates for the study area is available in Parappurathu et al.14.

**Results and discussion**

**Food consumption pattern**

Table 1 shows the average consumption of various food items in the sample households in the selected villages. Cereals were the main source of dietary nutrients in all the villages, with rice and wheat being the main staples. Significant disparity in cereal consumption was noticed across the villages, with CSPur consuming the lowest at 11.92 kg/capita/month, whereas villages like Ainlatunga and Bilaikani consumed almost double the amount of that of CSPur. The consumption of pulses, oils and fresh fruits on the other hand, was relatively lower (less than 1 kg/capita/month) in most villages except Ainaungta and Bilaikani. On the contrary, vegetable consumption was quite high in most of the villages, with Dumariya (16.20 kg/capita/month), Ainaungta (9.49 kg/capita/month) and Bilaikani (13.81 kg/capita/month) topping the list. The villages of Bihar, particularly Arap and Baghakole, were far ahead in terms of milk consumption compared to others. Notably, the average consumption of non-vegetarian food was found to be quite low in majority of the villages, with the exception of Ainaungta and Bilaikani. A general observation from the observed dietary habits of the sample villages is that, the diversity of food consumption was very low in most of them, with predominant dependence on cereals and vegetables for meeting their energy and nutrient requirements. Evidently, the consumption of fruits, milk (with the exception of Bihar), and non-vegetarian food items was much lower. All villages of Bihar and Jharkhand as well as two villages of Odisha (Sogar and Chandraksharpur) belonged to this category, while Dumariya, Ainaungta and Bilaikani were clear exceptions. The latter three villages were conspicuous by their exceptionally high consumption of almost all food items, in relation to the rest of them. Such deviation could be attributed to the variant eating habits in certain pockets of eastern India particularly in Odisha, attributable to their nature of work, caste and religious affiliations. These villages are dominated by OBCs, SCs and STs. They together account for 73% of the village population in Dumaria, 94% in Ainaungta and 99% in Bilaikani. Further, two third of the population in each of these villages is engaged in heavy physical activities in
The dietary profile of sample villages in terms of their calorie and nutrient consumption presented in Table 2 shows that, the intake of calorie and nutrients varied significantly across the villages. The average calorie consumption in Bihar varied in the range of 2007 Kcal/person/day in Susari, to 2988 Kcal/person/day in Baghakole. In Jharkhand also, the calorie consumption of respondent households fell in a similar range, except in Dumariya (4128 Kcal/person/day). The inter-village calorie disparity was the highest in Odisha with CSpur faring the worst (1976 Kcal/person/day) on the one hand, and Bilaikani registering the highest (4651 Kcal/person/day). The relatively higher calorie intake in villages like Dumariya, Ainlatunga and Bilaikani could be directly attributed to their higher consumption of cereals as indicated before. A perusal on calorie consumption by farm-size groups across the villages revealed that households possessing larger farms consumed more calories than that of lower landholdings (Table 3). The trend was pervasive across states, though with minor deviations in a few villages.

As in the case of calorie, the average intake of other nutrients also showed disparate trends in the villages under study. Protein intake was the highest in Bilaikani (116 gm), followed by Dumariya (105 gm) and Baghakole (84 gm) (Table 4). Dumariya stood ahead (63 gm) of crop cultivation, dairying or non-farm manual work that are relatively more energy consuming.

### Calorie and nutrient intake

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all others in terms of fat intake, whereas CSpur (25 gm) depicted the least. The villages such as Dubaliya, Hesapiri and CSpur were conspicuous by their low intake of iron and zinc. Similarly, villages like Susari, Hesapiri, Durgapur, Sogar and CSpur stood out on account of their low intake of almost all the vitamins. On the other hand, Arap and Baghakole of Bihar, Dumariya of Jharkhand as well as Ainlatunga and Bilaikani of Odisha were notable with their relative richness in intake of essential vitamins.

**Energy and nutrient intake gap in eastern India**

The villages were classified into four groups of under-nutrition based on the calorie and nutrient intake gap of their sample population as depicted in Table 4. Among the 12 villages, one village was designated as ‘extreme’, 5 villages ‘high’, 2 villages ‘moderate’ and 4 villages ‘low’ based on their observed proportion of households with calorie gap. Evidently, CSpur was found to be housing more than 75% of its sample population that are short of the recommended calorie intake. Inai, Susari, Hesapiri, Durgapur and Sogar fell in the category of ‘high’ calorie under-nutrition, with 50–75% of their sample population being calorie-deprived. The calorie intake status of Arap and Dubaliya was also not inspiring as 25–50% of their population took lower calories than prescribed. Baghakole, Dumariya, Ainlatunga and Bilaikani were comparatively better-off with less than 25% of their respondents being designated calorie-deprived. The protein intake status of the sample villages was relatively better, with none of the villages falling under the ‘extreme’ category. However, Hesapiri, Durgapur and CSpur were notable for their ‘high’ protein under-intake status. On the contrary, the intake gaps of fat and iron were more pronounced with 2 of the villages designated as ‘extreme’ in terms of fat under-intake and five designated as ‘extreme’ in terms of Iron under-intake. In case of zinc, while 9 villages fell in the category of ‘extreme’ under-intake, rest of the three belonged to the ‘high’ category. The situation was alarming in the case of β-carotene intake with all 12 villages being designated as ‘extreme’. There were five ‘extreme’ thiamine deficient villages and 8 ‘extreme’ riboflavin deficient villages. Even Ainlatunga, a comparatively better-off village in terms of intake status of most other nutrients fell in the topmost category in case of Riboflavin. Similarly, 6 villages were reported to have ‘extreme’ folic acid under-intake. The status of niacin and vitamin C intake were relatively better with lower numbers of villages that fell in the top two classes of under-nutrition.

It is worth correlating the observed nutrient intake gap of the villages with the quality and diversity of their food consumption. As seen from Table 1, the villages like Arap, Baghakole, Dumariya, Ainlatunga and Bilaikani, with higher average consumption of major food items were low on the intake gap matrix. Among the above 5 villages, Dumariya exhibited the best nutritional status with ‘low’ intake gap of all nutrients except β-carotene. The households of this village not only consumed higher quantities of cereals and pulses, but also quality dietary items such as fresh fruits, vegetables, milk, meat, fish, egg, etc. which are rich in essential nutrients. The relatively higher proportion of people deficient in major vitamins in Ainlatunga could be attributed to their low consumption of milk. On the other hand, villages like Dubaliya, Hesapiri, Durgapur, Sogar and CSpur that fared low on the nutritional status were conspicuous by their low consumption of nutrient-rich food items. Durgapur, which fell in the top two categories of under-nutrition

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<th>State</th>
<th>Village</th>
<th>Calorie</th>
<th>Protein</th>
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<th>Iron</th>
<th>Zinc</th>
<th>β-carotene</th>
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‘Extreme’ under-nutrition (>75% population deprived of recommended nutrient intake)
‘High’ under-nutrition (50% to <75% population deprived of recommended nutrient intake)
‘Moderate’ under-nutrition (25% to <50% population deprived of recommended nutrient intake)
‘Low’ under-nutrition (Less than 25% population deprived of recommended nutrient intake)
for all the nutrients considered, was particularly noteworthy for its meager consumption of nutrient-rich dietary ingredients such as fresh fruits, vegetables, milk and other non-vegetarian items. The high level of β-carotene intake gap in the villages could be attributed to the fact that, this carotenoid is present in high quantities only in certain kinds of food items such as leafy vegetables, carrot, soyabean, mango, berries, ghee, butter, marine and fresh water fish, etc., which are either expensive or in short supply for the respondents. As the diversity in food consumption of sample villages is quite low with high dependence on cereals and low-value seasonal vegetables, the access to β-carotene sources appears to be therefore limited.

To understand the disparity in nutritional status across the farm-size classes, state-wise intake gap of major nutrients was assessed by pooling the villages in a state. The general trend as revealed from Table 5 suggests that, nutritional status of households improved as one moves from lower farm-size categories to larger ones. For instance, the marginal households in Bihar were at ‘high’ calorie gap whereas, the remaining three farm-size classes belonged to the ‘moderate’ intake gap category. Similarly, fat intake gap status changed from ‘high’ to ‘moderate’ and further to ‘low’ across marginal, small and the top two farm-size classes in Bihar. However, contrary to the general trend, the proportion of households short in nutrient intake was more among small farm-size class than in the case of marginal class in Jharkhand. The general rule of ‘higher nutrient gap among lower farm-size classes’ was found true even when all the sample households were pooled as a single group as illustrated in Table 5.

Determinants of calorie gap

Calorie intake being one of the most researched aspect in the literature on nutrition security in India, various factors that determine the calorie intake pattern of sample households was investigated upon in this section. Several socio-economic and demographic characteristics of the households such as age, gender, education of the household head, household size, caste affiliation, annual income of the household, its level of access to credit, share of PDS in cereal consumption, salaried employment of members, ownership of the household of productive assets such as land and livestock, diversity in food consumption, and so on were considered to have a bearing on calorie intake of households. The choice of the explanatory variables included in the analysis was guided by previous empirical literature on this aspect. Accordingly, a probit regression model was fitted, taking calorie gap status of the households as the binary dependent variable and the other variables indicated above as explanatory variables. The results of the estimated model along with the computed marginal effects of each of the independent variables are presented in Table 6. In the present context, marginal effect of a variable denotes the marginal change in probability of the household being calorie deficient with respect to each unit marginal change in the concerned explanatory variable. The overall fit of the model was significant at 1% level with pseudo $R^2$ value of 0.12. The coefficient of the variable, ‘age of the household head’ was positive and significant with a marginal effect of 0.023, suggesting that, households with older heads were at higher odds to be calorie insecure. Similarly, educational status of the household head was found to

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<th>Region</th>
<th>Farm-size class</th>
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'Marginal' refers to households possessing land area less than or equal to 0.5 acres. 'Small', 'Medium' and 'Large' refer to tertile groups of households in respective order, with land area above 'Marginal'.

- 'Extreme' under-nutrition (>75% population deprived of recommended nutrient intake)
- 'High' under-nutrition (50% to <75% population deprived of recommended nutrient intake)
- 'Moderate' under-nutrition (25% to <50% population deprived of recommended nutrient intake)
- 'Low' under-nutrition (Less than 25% population deprived of recommended nutrient intake)
influences the calorie gap status of the household as evident from the negative and significant coefficient of the concerned variable. The above results make sense, as older individuals with lower educational attainments are supposed to be less aware on the nutritional requirements of his/her family members. On the other hand, gender of the household head was found to be insignificant, where-in female headed households in the sample did not show any particular vulnerability to malnutrition by previous studies. Among the economic variables, the level of annual per capita expenditure of a household has brought out such strong cause–effect relationship between dietary diversity and energy and nutrient intakes.

Among the economic variables, the level of annual per capita expenditure of a household had a strong influence on its calorie intake. As obvious from the negative coefficient of this variable which is significant at 1% level, it could be easily inferred that the probability that a household is self-sufficient in calorie intake improves with the increase in its overall expenditure through the year. The coefficient of the variable, ‘share of PDS in cereal consumption’ was estimated to be −0.006 with a marginal effect of −0.002 intending that the probability of nutrition insecurity of a sample household would decrease by 0.002 units with a one unit increase in share of PDS cereal consumption. This is consistent with the finding of a number of past studies that revealed the role of PDS in augmenting nutritional security of households in India.

Similarly, an assured and steady flow of income through salaried job of a member of the household is also proven to diminish the calorie deficiency of the household. The marginal effect of this variable was −0.109 (significant at 1% level), indicating its strong influence in addressing calorie deprivation. Access to formal credit through the ownership of Kisan Credit Card was also found to be favouring a household to achieve higher level of calorie intake. Ownership of land and livestock was another factor that contributed in reducing calorie deficiency of sample households as indicated by the magnitude and level of significance of their respective coefficients.

Ownership of these assets certainly plays a role in improving the self-sufficiency of households, as indicated by previous studies. One of the most notable observations from the probit analysis was that, diversity in food consumption improves calorie sufficiency of the households. Evidently, the coefficient of the variable, Simpson Index of Diversity was significant at 5% level with a relatively higher marginal effect of −0.499. Several past studies have brought out such strong cause–effect relationship between dietary diversity and energy and nutrient intakes.

In a nutshell, the above probit model makes it abundantly clear that, the calorie gap status of a household is dependent on a number of socio-economic and demographic variables that characterize its ability to get access to sufficient amount of nutritionally superior food. As the above exercise is limited only to calorie intake status of households, there is scope for further research on identifying the determinants of intake of other nutrients.


**Limitations of the study**

Though the study follows a relatively novel approach to assess the prevalence of nutrition insecurity among the sample population, covering the intake of major nutrients, it suffers from certain limitations as outlined; firstly, it is assumed that, a particular food item irrespective of its source, quality and level of processing has the same nutrient composition. However, the authors acknowledge the fact that, changes in source and quality as well as level of cooking and processing can alter the calorie and nutrient content of food items. Secondly, it is also assumed that there is no distinction between calorie intake and calorie absorption, which again is a simplification that cannot be avoided in a socio-economic study like this. Lastly, the usual caveat regarding the recall bias associated with reporting of food consumption on a 30-day recall period also applies here.

**Conclusions**

This study assessed the level and pattern of food and nutrient intake in 12 villages of eastern India based on sample data collected through household-level surveys. The quantities of various food items consumed by the sample households and corresponding nutrient intake levels were assessed using standard estimation procedures. A general observation from the observed dietary habits of the sample villages is that, the diversity of food consumption was very low in most of them, with predominant dependence on cereals and vegetables for meeting their energy and nutrient requirements. Evidently, the consumption of fruits, milk (with the exception of Bihar), and non-vegetarian food items was much lower, with exception of a few. Significant disparity in levels of calorie and nutrient consumption was noticed across the villages, in line with the disparities in their food consumption pattern. In general, households with larger farm sizes were found to be better nourished, irrespective of the village or state to which they belonged.

The calorie and nutrient intake gap of the sample households were assessed to throw light on the overall nutritional status of the study area. The villages were subsequently classified into four categories based on their observed proportion of households with calorie gap. Out of all the villages studied, one village was designated as ‘extreme’, 5 villages ‘high’, 2 villages ‘moderate’ and 4 villages ‘low’. Similar findings on intake gaps of other major nutrients like protein, fats, iron, zinc, vitamins, etc. were also reported. A number of socio-economic and demographic variables that determined the calorie deficit status of the households were identified and described based on a probit analysis. The results indicated that determinants such as age and educational status of the household head, annual per capita expenditure of the household, share of PDS in its cereal consumption, occupation type of the family members, access to formal credit, ownership of land and livestock and dietary diversity of the food consumed, significantly influenced the calorie deficiency status of a household. Notably, social status of a household, in terms of its caste affiliation, did not have any bearing on the nutritional status.

High prevalence of food and nutrition insecurity in eastern India as revealed by the study could significantly constrain the future development of the region. Proactive measures are necessary to address this persistent and deep rooted problem through devising systematic and time-bound strategies that are designed with due consideration to the socio-economic and demographic characteristics of the target population. Though the above analysis is limited only to the sample area which is of relatively small coverage, the broad findings arising out of it have larger implications. The observed linkages between the nutrient intake and various socio-economic and demographic determinants are of substantive relevance not only for the eastern India, but for a considerable section of the developing world.

**Competing interests:** The authors declare that they have no competing interests, either personal or financial.

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